

State of Minnesota
County of Ramsey

District Court
2nd Judicial District

Prosecutor File No.
Court File No.

33.JO78.0227
62-CR-26-5749

State of Minnesota,
Plaintiff,

COMPLAINT
Warrant

vs.

SALMAN AHMED ELMI DOB: 12/30/1995

470 Lexington Parkway
#516
Saint Paul, MN 55105

Defendant.

The Complainant submits this complaint to the Court and states that there is probable cause to believe Defendant committed the following offense(s):

COUNT I

Charge: Aiding and Abetting Theft by Swindle (Over \$35,000.00)

Minnesota Statute: 609.52.2(a)(4), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 20 years, or payment of a fine of no more than \$100,000, or both

Offense Level: Felony

Offense Date (on or about): 07/09/2025 to 01/08/2026

Control #(ICR#): 20260017

Charge Description: On or about warrant dates July 9, 2025 through January 8, 2026 in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995), intentionally aided, abetted, advised, hired, counseled, or conspired with another to commit a crime, namely, to intentionally obtain property from another person by swindling, whether by artifice or trick, device, or any other means, and the value of the property was over \$35,000, to wit: ELMI intentionally conspired with others, including REVA Health LLC, to submit false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$60,000.

COUNT II

Charge: Aiding and Abetting Theft by Swindle (Over \$35,000.00)

Minnesota Statute: 609.52.2(a)(4), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 20 years, or payment of a fine of no more than \$100,000, or both

Offense Level: Felony

Offense Date (on or about): 01/08/2025 to 07/05/2025

Control #(ICR#): 20260017

Charge Description: On or about warrant dates January 8, 2025 through July 5, 2025, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995), intentionally aided, abetted, advised, hired, counseled, or conspired with another to commit a crime, namely, to intentionally obtain property from another person by swindling, whether by artifice or trick, device, or any other means, and the value of the property was over \$35,000, to wit: ELMI intentionally conspired with others, including REVA Health LLC, to submit false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$100,000

COUNT III

Charge: Aiding and Abetting Theft by Swindle (Over \$35,000.00)

Minnesota Statute: 609.52.2(a)(4), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 20 years, or payment of a fine of no more than \$100,000, or both

Offense Level: Felony

Offense Date (on or about): 09/10/2024 to 01/02/2025

Control #(ICR#): 20260017

Charge Description: On or about warrant dates September 10, 2024 through January 2, 2025, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995), intentionally aided, abetted, advised, hired, counseled, or conspired with another to commit a crime, namely, to intentionally obtain property from another person by swindling, whether by artifice or trick, device, or any other means, and the value of the property was over \$35,000, to wit: ELMI intentionally conspired with others, including REVA Health LLC, to submit false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$35,000

COUNT IV

Charge: Aiding and Abetting Theft by False Representation (Public Funds)

Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(3)(d)(iv)

Maximum Sentence: Imprisonment of no more than 5 years, or payment of a fine of no more than \$10,000, or both

Offense Level: Felony

Offense Date (on or about): 01/17/2025 to 01/24/2025

Control #(ICR#): 20260017

Charge Description: On or about warrant dates January 17, 2025 through January 24, 2025 in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995) intentionally aided, abetted, advised, hired, counseled, or conspired to deceive a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another public funds belonging to the state or to any political subdivision or agency thereof, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the cost of or actual services provided by a vendor of medical care, to wit: ELMI intentionally aided others, including REVA Health LLC, in the submission of false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue

Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of public funds

COUNT V

Charge: Aiding and Abetting Theft by False Representation (More Than \$35,000)

Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 10 years, or payment of a fine of no more than \$20,000, or both

Offense Level: Felony

Offense Date (on or about): 07/16/2024 to 11/07/2024

Control #(ICR#): 20260017

Charge Description: On or about warrant dates July 16, 2024 through November 7, 2024, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995) intentionally aided, abetted, advised, hired, counseled, or conspired to deceive a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over \$35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the cost of or actual services provided by a vendor of medical care, to wit: Defendant aided in the submission of false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$35,000

COUNT VI

Charge: Aiding and Abetting Theft by False Representation (More Than \$35,000)

Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 10 years, or payment of a fine of no more than \$20,000, or both

Offense Level: Felony

Offense Date (on or about): 11/09/2024 to 05/07/2025

Control #(ICR#): 20260017

Charge Description: On or about warrant dates November 9, 2024 through May 7, 2025, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995) intentionally aided, abetted, advised, hired, counseled, or conspired to deceive a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over \$35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the cost of or actual services provided by a vendor of medical care, to wit: Defendant aided in the submission of false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$35,000

COUNT VII

Charge: Aiding and Abetting Theft by False Representation (More Than \$35,000)

Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 10 years, or payment of a fine of no more than

\$20,000, or both
Offense Level: Felony

Offense Date (on or about): 05/08/2025 to 11/06/2025

Control #(ICR#): 20260017

Charge Description: On or about warrant dates May 8, 2025 through November 6, 2025, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995) intentionally aided, abetted, advised, hired, counseled, or conspired to deceive a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over \$35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the cost of or actual services provided by a vendor of medical care, to wit: Defendant aided in the submission of false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$35,000

COUNT VIII

Charge: Aiding and Abetting Theft by False Representation (More Than \$35,000)

Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)

Maximum Sentence: Imprisonment of no more than 10 years, or payment of a fine of no more than \$20,000, or both

Offense Level: Felony

Offense Date (on or about): 11/08/2025 to 05/07/2026

Control #(ICR#): 20260017

Charge Description: On or about warrant dates November 8, 2025 through May 7, 2026, in Ramsey County, State of Minnesota, Defendant SALMAN AHMED ELMI (DOB 12/30/1995) intentionally aided, abetted, advised, hired, counseled, or conspired to deceive a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over \$35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the cost of or actual services provided by a vendor of medical care, to wit: Defendant aided in the submission of false Adult Rehabilitation Mental Health Services claims for reimbursement to the Minnesota Department of Human Services, and Managed Care Organizations Blue Cross Blue Shield, HealthPartners, and UCare, who, in reliance on those claims, gave up possession of over \$35,000.

STATEMENT OF PROBABLE CAUSE

The Complainant states that the following facts establish probable cause:

Your affiant, Karina Gilson, is an Investigator with the Minnesota Medicaid Fraud Control Unit (MFCU) of the Minnesota Attorney General's Office. As an investigator for the MFCU, I investigate allegations of billing fraud by health care providers enrolled in the Minnesota Medical Assistance (Medicaid) Program, which is administered by the Minnesota Department of Human Services (DHS).

Since starting in the MFCU in March 2025, I have investigated or assisted in the investigation of numerous healthcare fraud schemes. My work duties include assisting on search warrants, writing search warrants, conducting interviews and writing detailed investigative reports about the content of the interviews, surveillance activities, examining provider claims and bank records, and assisting in the drafting and signing of criminal complaints.

In this capacity, I, along with MFCU Lead Investigator Matthew Snell, and with support of the Bureau of Criminal Apprehension ("BCA"), investigated REVA Health LLC ("REVA Health") located at 701 Decatur Avenue, Suite 206, in Golden Valley, Minnesota. During the investigation, investigators obtained over one million pages of documentary and digital evidence through subpoenas, requests for information, and judicially authorized warrants. The United States Attorney's Office, Minneapolis Police Department, and federal law enforcement agencies also worked with BCA to investigate the owners of REVA Health since at least 2019 for possible violations of federal sex trafficking and drug offenses. While the federal law enforcement agencies did not charge REVA Health's owners and operators, the prior federal investigation led to the collection of thousands of pages of bank records, statements, real estate records, and seizures of digital evidence that also informed this investigation.

Based on my investigation to date, I have probable cause to believe REVA Health and some of its affiliated entities were aided and abetted by Salman Ahmed ELMI in falsifying documentation to obtain Medicaid reimbursement, instructing employees to pay recipients illegal kickbacks in exchange for those recipients' permission to use their personal information in support of false claims for Medicaid reimbursements, utilizing ineligible providers to provide Adult Rehabilitation Mental Health Services to recipients, and/or falsely claiming to have provided Adult Rehabilitation Mental Health Services with adequate supervision when there was little to no supervision actually provided.

This affidavit sets forth a summary of what has been uncovered to date in this investigation. It does not reference everything I (or other investigators) know about this investigation but articulates facts sufficient to establish probable cause that the Defendants violated Minnesota theft laws.

I. THE MEDICAID PROGRAM

The Medicaid program provides medical care and services to low-income Minnesotans ("recipients") who meet certain income and other eligibility requirements. The Medicaid program is administered by the Minnesota Department of Human Services ("DHS"). DHS is located in St. Paul, Ramsey County, Minnesota. In Minnesota, the Medicaid program is also referred to as medical assistance ("MA"). To provide healthcare services to MA recipients, facilities must enroll with Minnesota Health Care Programs ("MHCP").

Providers are informed of the rules and regulations governing participation in the Medicaid program, including billing procedures and personnel requirements, through the MHCP Provider Manual.

As part of their enrollment in MHCP, providers agree to comply with all rules relating to the delivery of Medicaid services to their recipients and the submission of claims for such services, including the rules set forth in the Manual.

DHS enrolls and regulates providers participating in MHCP. To provide and bill for services, a provider must be enrolled with MHCP, meet DHS provider qualifications, maintain required licensure or enrollment standards, complete required background studies, and comply with all applicable state and federal requirements governing the provision of services.

One type of provider is agencies that offer Adult Rehabilitation Mental Health Services (“ARMHS”) to recipients. See Minn. Stat. 256B.0623. Under Medicaid guidelines, ARMHS are provided by ARMHS staff who are employed by the ARMHS provider agency to provide ARMHS such as basic living & social skills training, medication education, and community intervention in an effort for a recipient to remain in his or her residence. Every ARMHS staff must be supervised by a separate Clinical Supervisor who is responsible to oversee monthly group clinical supervision to ARMHS staff, guide interventions and support clinical decisions. The Clinical Supervisor also reviews and signs off on clinical documentation, including functional assessments, treatment plans, progress notes, and diagnostic evaluations to ensure accuracy and compliance with the MHCP. Documentation needs to show active oversight, not just signatures, including notes on feedback and guidance provided. Unsupervised work – or work reported as supervised by the same staff who completed the service – will not be reimbursed by DHS.

ARMHS are billed under “minute codes.” Minute-code services are billed in 15-minute increments, which are generally referred to as “units.” A unit represents 15 minutes of time. ARMHS billed under these codes must only be billed for times when the provider is actively providing defined services to the recipient; services cannot be billed for general supervision, or at times when a provider is not actually providing services to recipients. These services are also “awake” services that cannot be billed when a recipient is sleeping. For instance, if a provider documents providing 2 hours of ARMHS, a provider may only bill for 2 hours (8 units) of ARMHS where the services were actually provided.

Early Intensive Developmental and Behavioral Intervention (“EIDBI”) is a MHCP benefit that provides medically necessary developmental and behavioral health services to eligible individuals under age 21 who have autism spectrum disorder (“ASD”) or a related condition. To be eligible for EIDBI services, an individual must have undergone a Comprehensive Multi-Disciplinary Evaluation (“CMDE”) establishing medical necessity for EIDBI services and must be enrolled in a qualifying Minnesota health care program. The purpose of the EIDBI benefit is to educate, train, and support parents and families, promote the individual’s independence and participation in family, school, and community life, and improve long-term outcomes and quality of life.

EIDBI services are individualized developmental and behavioral interventions designed to address deficits or impairments associated with autism spectrum disorder and related conditions. Services may focus on communication skills, social interaction, adaptive functioning, behavioral development, independent living skills, emotional regulation, and other identified treatment needs. EIDBI services may include observation and direction, intervention, skills training, treatment planning, progress monitoring, caregiver education, and coordination of care.

Housing Stabilization Services (“HSS”) is a Medical Assistance Home and Community-Based Services benefit to help people with disabilities and seniors find and keep housing. To qualify for HSS a recipient must be assessed to require assistance with at least one of the following areas: communication, mobility, decision-making or managing challenging behaviors, resulting from the presence of a disability or a long-term or indefinite condition. Further, to be eligible for HSS a recipient must, in addition to other criteria, have a documented disability or disabling condition, and be experiencing housing instability. Services provided within HSS include Housing Stabilization Consultation, Housing Stabilization Transition to include moving expenses, and Housing Stabilization Sustaining. Housing Transition services are limited to 150 hours per transition and Housing Sustaining services are limited to 150 hours annually.

All Medicaid providers are required by Minnesota law to submit claims only after services are rendered; are prohibited from submitting claims that overstate either the level of care required or the amount of care provided; and are required to document all services rendered and to keep that documentation for five years. Services not documented are not eligible for reimbursement.

II. OWNERSHIP OF REVA HEALTH LLC, REVA HEALTH AUTISM CENTER LLC, HELPFUL HOUSING LLC, AND HOMEFELT ASSISTED LIVING LLC

REVA Health is located at 701 Decatur Avenue North, Suite 206, in Golden Valley, Minnesota. Its owners are Frank Devone Reeves (“REEVES”)[1] and ELMI. According to Minnesota Secretary of State records, REVA Health LLC lists Viktoriya Komonash (“KOMONASH”) as the Registered Agent. KOMONASH has previously been identified by BCA agents as organizing and operating a sex trafficking organization, along with REEVES. Between January 2024 and February 2026, REVA Health submitted claims to Medicaid for ARMHS reportedly provided to recipients totaling more than \$2.5 million.

REVA Health Autism Center LLC (“REVA Autism”) is located at 6601 Shingle Creek Parkway, Suite 200, in Brooklyn Center, Minnesota. At its inception, it was owned by REEVES and Andrea Leigh Sampson (“SAMPSON”). Currently, its sole owner is SAMPSON. Between May 2025 and January 2026, REVA Autism submitted claims to Medicaid for EIDBI services reportedly provided to children who are Medicaid recipients, totaling more than \$700 thousand.

Helpful Housing LLC (“Helpful Housing”) is located at 2355 Highway 36 West, Suite 400, in Roseville, Minnesota. Its owners are REEVES and SAMPSON. Between June 2024 and June 2025, Helpful Housing submitted claims to Medicaid for HSS totaling more than \$250 thousand.

Homefelt Assisted Living LLC (“Homefelt Assisted Living”) reported in its DHS enrollment documents as having several locations, including:

- 3016 Harriet Avenue in Minneapolis, Minnesota;
- 1132 Adams Street Northeast in Minneapolis, Minnesota; and
- 2319 University Avenue Northeast in Minneapolis, Minnesota.

As discussed in more detail below, BCA investigators previously found that REEVES, along with KOMONASH, SAMPSON, and other Co-Conspirators, used two of the above houses, the Harriet Avenue and University Avenue Houses, originally to offer commercial sex services by women who were coerced and/or recruited into the Co-Conspirators’ sex trafficking organization. SAMPSON is the sole owner of Homefelt Assisted Living. Between May 2023 and February 2026, Homefelt Assisted Living submitted claims to Medicaid for home and community-based services totaling more than \$1.2 million. Home and community-based services (HCBS) are covered by Medicaid to meet the needs of seniors and people living with disabilities. HCBS provides recipients services and supports in their home or community, rather than an institutional setting.

III. HEALTHPARTNERS’ INVESTIGATION AND REFERRAL OF CONCERNS TO MFCU

An investigation into REVA Health began after HealthPartners reviewed documents submitted by an outside provider, including policies and procedures, medical records, insurance information, client satisfaction reports, staff training records, and attestations to other companies.

Upon reviewing medical records, it was noted that the clinical supervisor (hereafter “K.V.”), Licensed Marriage and Family Therapist (“LMFT”), signed multiple progress notes at the same exact time, or within

quick succession of each other, which raises concerns of supervision. As the Clinical Supervisor, K.V.'s role is to oversee monthly group clinical supervision to ARMHS staff, guiding interventions and supporting clinical decisions. Based on my training and experience, the Clinical Supervisor also reviews and signs off on clinical documentation, including functional assessments, treatment plans, progress notes, and diagnostic assessments to ensure accuracy and compliance with the MHCP. Documentation needs to show active oversight, not just signatures, including notes on feedback and guidance provided.

Additionally, sessions billed by Reva Health LLC to HealthPartners sometimes indicated 2.5 hours of ARMHS services; however, the documentation provided by REVA does not substantiate the billed time based on the interventions described.

Further, recipients included in the HealthPartners investigation do not have documented mental health or behavioral health diagnoses outside of ARMHS sessions, which warrants additional review for diagnostic consistency and service appropriateness. HealthPartners investigators found this to raise a suspicion of fraud. For example, HealthPartners requested client records for services provided to recipients A.M., A.H. and D.H. (recipient initials are used to protect the privacy of the Medicaid recipient). During the review of submitted medical records, it was observed that multiple progress notes were signed by the ARMHS staff and the clinical supervisor within the same minute or in rapid succession. This pattern indicates that documentation was likely signed in batches rather than reviewed individually at the time of service, ensuring adequate oversight. Batch signing documents significantly increases the risk of inaccurate claims and non-compliance with DHS documentation standards. Batch signing undermines the integrity of clinical supervision and results in billing for services not fully supported by documentation.

According to Department of Employment and Economic Development (DEED) records, K.V. is employed full-time as a Social Worker, with hours sometimes reported as averaging over 800 hours per quarter; this was in addition to the work K.V. reported for REVA Health. A standard full-time schedule of 40 hours per week typically equates to 480–520 hours per quarter. Since 2023, Medicaid services billed under K.V.'s provider number are over \$8 million dollars across all eight affiliated agencies.

This discrepancy raised concerns about the feasibility of fulfilling supervisory responsibilities at REVA Health while maintaining more than full-time employment elsewhere. When combined with documentation patterns such as batch signing of progress notes and billing for extended ARMHS sessions without supporting interventions, the situation presents a significant risk for inaccurate or unsupported claims.

At the completion of HealthPartners's investigation, HealthPartners referred REVA Health LLC to MFCU for further investigation.

IV. JOINT MFCU/BCA INVESTIGATION

In early 2026, when MFCU investigators learned that the owners of the REVA entities were also the subjects of an ongoing BCA sex trafficking investigation, MFCU and BCA began a joint investigation into the commercial sex and Medicaid-funded enterprise with which REEVES, ELMI, KOMONASH, and SAMPSON, among others, are affiliated.

Since at least 2019, BCA and other law enforcement agencies have interviewed or identified dozens of victims who were recruited and solicited to provide "massages" as advertised on a webpage at "Minnesotaerotica.com." According to Dream Host (a web-hosting provider) records, "Minnesotaerotica.com" was owned and managed by Katherine THOMES, an associate of REEVES.

A. *The Co-Conspirators' Commercial Sex Scheme*

According to over one dozen victims who were advertised on “Minnesotaerotica.com” as providers of “massage” services, each victim was trained or instructed on how to “finish” their “massages” with a “happy ending” (or oral sex). Sometimes, KOMONASH trained the victims by explaining to victims the commercial sex acts that the victims were expected to perform. Other times, victims were eased into the “work” by watching others perform commercial sex work first, before doing so themselves.

Several victims identified REEVES as a leader of the commercial sex organization. At least three victims told investigators that they were expected or forced to have sex with REEVES and/or associates of REEVES.

Based on multiple witnesses' statements, KOMONASH eventually took over management of the bookings and calendar for the commercial sex scheme. Once the Co-Conspirators branched off into the creation of Medicaid-funded businesses, she also recruited and managed employees for some of the REVA entities. Specifically, as recently as early 2026, KOMONASH was observed by surveillance officers traveling to or working out of the REVA Autism Center in Brooklyn Center on most weekdays. Around the same time, KOMONASH has also been observed by surveillance officers traveling to or between houses and apartments that buyers of commercial sex identified to investigators as places where victims performed massages and sex acts for buyers in exchange for cash. (Whether an apartment or a house, I will refer to these locations as “Commercial Sex Houses” throughout this Affidavit.) Further, based on agents' reviews of Google records, KOMONASH managed multiple email accounts that sounded like the aliases for the female victims who were advertised on THOMES' website “Minnesotaerotica.com”.

Based on agents' review of emails exchanged between KOMONASH and buyers of commercial sex, KOMONASH has coordinated “appointments” for buyers through Minnesotaerotica.com since at least 2021. The Google calendar associated with KOMONASH's “bookingyoutoday” email account references appointment times and notes regarding some “buyers” like: “seen before” or “get money up front – history of shorting.” These appointments also specify the location for each appointment and names which victim will be providing “services” to that “buyer.”

Several victims stated they only saved a percentage of the cash they earned during each “session” and the remainder was left in the Commercial Sex House at a designated location in an envelope with their name or alias written on it at the end of each shift, and sometimes a note like, “rent.” In text communications and victim statements, officers involved in this investigation have repeatedly heard these cash payments from the victims to the organization referred to as “drops.”

Most victims explained they were recruited by KOMONASH while either struggling with housing instability, finances, or addictions. One victim who was born in 2003 (Victim 5) recalled being recruited by KOMONASH into the sex trafficking organization when she was homeless and 19 years old. Early on, KOMONASH and others got Victim 5 “black out drunk” so REEVES and three of his friends could have sex with her. Victim 4 separately recalled this event during an interview with law enforcement, and she stated she tried to get into the room where the assault was occurring, but KOMONASH was blocking the door. Finally, several victims, including one victim born in 2002 (Victim 8) observed a man come into a Commercial Sex House while they were working there, claiming to be “management” and carrying a gun in its holster. This person has not yet been identified by investigators but is believed to be someone other than ELMI or REEVES.

B. *Use of Other LLCs, Properties, and Fake Records to Further the Co-Conspirators' Schemes*

Two of the Co-Conspirators' Commercial Sex Houses in Minneapolis were purchased and/or are

still owned by SAMPSON. In or around 2023, one of those Commercial Sex Houses were converted into an assisted living home that has billed Medicaid for over \$500,000 in Medicaid services through Homefelt Assisted Living. Of the three addresses listed above in Section II as associated with Homefelt Assisted Living, two of those houses, the “Harriet Avenue House” and the “University Avenue House,” have been identified by victim witnesses and surveillance officers in this investigation as Commercial Sex Houses. In addition, based on investigators’ reviews of Google data provided from accounts managed by KOMONASH, the Harriet Avenue House, currently still owned by SAMPSON, was provided to buyers of commercial sex for appointments as recently as March 2024 in scheduling emails with those buyers.

Based on investigators’ reviews of SAMPSON’s communications to date, SAMPSON was also previously a commercial sex worker in the organization who became both a subordinate to REEVES in the organization and romantically involved with REEVES. For example, on January 31, 2026, SAMPSON, using a number ending ‘3686 texted REEVES, using a number ending ‘6105, “Do you think now that I’m not in trouble we can get married really soon? Even if it’s just you and me.” REEVES responded, in part, “We can’t get married with you in jail ... I’m just playing ... Baby I have things to do.”

In addition to her ownership interests in Homefelt, REVA Autism, and Helpful Housing (as mentioned above in Section II), based on Secretary of State records, SAMPSON is an owner or organizer for:

- City Luxury Housing LLC,
- Reeves Investment LLC, and
- Lone Industries LLC

SAMPSON and ELMI are also both organizers and owners of Top Goods LLC. These ventures are in addition to SAMPSON’s full time employment as an Assistant County Attorney for Anoka County, Minnesota from 2017 to 2026.

Based on investigators’ reviews of data provided by Google for accounts managed by KOMONASH and based on information provided in victim and commercial sex buyer statements, “appointments” for commercial sex services were also made at various apartment buildings around Burnsville, Bloomington, St. Louis Park, and other Twin Cities neighborhoods. The apartments where such services were offered were rented in the names of some of the victims. According to the lease and renter records obtained from some of these apartment buildings, many of the victims and/or Co-Conspirators provided income verification from “RDF Enterprises” that looked similar to the below pay stub image:

CO. FILE DEPT. CLOCK VCHRNO 002
mvp 904579 205798 65143 0000080439

RDF ENTERPRISES INC.
3601 LYNDALE AVENUE NORTH
MINNEAPOLIS, MN 55412

Social Security Number: [REDACTED]
Taxable Marital Status: Single
Exemptions/Allowances: 0

Earnings Statement
Period Beginning: 01/05/2023
Period Ending: 01/18/2023
Pay Date: 01/19/2023
[REDACTED]
22ND AVE NE.
UNIT # [REDACTED]
MINNEAPOLIS, MN 55418

Earnings	Rate	Amount	Year To Date
Salary	42,500.00	1,634.62	3,269.24
Gross Pay		\$1,634.62	3,269.24

Deduction	Statutory		
FICA Medicare	- 23.70		47.40
FICA Social Security	- 101.35		202.70
Federal Tax	- 123.77		247.54
State Tax	- 61.78		123.52

Net Pay	\$1,324.04
Check	-1,324.04
Net Check	\$0.00

Several rental applications completed by the victims of the organization to rent the locations to be used as Commercial Sex Houses also listed “S.H.” as a manager or supervisor at “RDF Enterprises.” Based on the investigation to date, investigators believe S.H. to be an associate of REEVES who assists REEVES’ enterprise by providing business consultation services and falsified business records to help REEVES and his associates and/or victims appear more legitimate.

According to bank records, an RDF Enterprises business account was opened by REEVES in or around 2016. In that account opening documentation REEVES certified, “I am the duly elected, qualified and acting Secretary / Authorized officer” of “RDF INDUSTRIES CO.” He then e-signed the certification and indicated “Owner” under his name.

Based on investigators’ reviews of Google account “vikusya@gmail.com,” believed to be used by KOMONASH, there were at least 50 emails exchanged between KOMONASH and S.H. In those emails, investigators observed messages from S.H. to KOMONASH with attachments that appeared to be “pay stubs” and “job descriptions” for KOMONASH and victims of the sex trafficking organization. The pay stubs purported to be from “RDF Inc.” or “OPP Inc.”

Prior to being recruited into the Co-Conspirators’ Medicaid scheme (discussed further below), Victim 4 was recruited by another identified victim of the organization to perform commercial sex acts at Commercial Sex Houses in St. Louis Park, Minneapolis, and Bloomington, as early as sometime in 2020. Victim 4, along with another victim of the sex trafficking organization (“Victim 5”), rented an apartment unit in Minneapolis starting in 2023. In the lease application, both Victim 4 and Victim 5 reported to work for “RDF Enterprises Inc.” and provided 2023 paystubs that appeared to be from RDF Enterprises. In the lease application, Victim 4 listed S.H. as her “supervisor.” Around the same time, KOMONASH also completed a lease application for a separate unit in the same building. Her lease application was also supported by pay stubs purporting to be from “RDF Enterprises Inc.” KOMONASH listed “SAL ELMI” as her supervisor in her lease application and provided a phone number ending ‘3207 and an email address for ELMI at the domain “salmanelmi.com.”

In a separate lease application for a second apartment rental in a St. Louis Park complex that also started in 2023 and extended into 2025, Victim 4 listed RDF as her employer, S.H. as her supervisor, and Victim 5 as her “mentor” for a reference.

C. The Co-Conspirators’ Medicaid Fraud Scheme

In addition to using the victims of the sex trafficking organization to lease locations for their Commercial Sex Houses, in or around 2024, the Co-Conspirators began using victims and/or victims’ identities to support false or fraudulent claims for reimbursement of Medicaid funds submitted through REVA Health and their other Medicaid-funded entities. According to at least two victims of the sex trafficking offenses, KOMONASH encouraged those victims to become employees of REVA.

Specifically, on April 9, 2026, I interviewed Victim 4 with other investigators. According to Victim 4, she got involved with Helpful Housing and REVA Health through KOMONASH. Initially, Victim 4 messaged someone named “Scotty” through the application Telegram (Victim 4 did not believe Scotty to be his real name and in a subsequent interview provided a name she believed to be Scotty’s real name). Based on my training and experience and review of information made available by Telegram, Telegram is a messaging platform that offers strong privacy settings, including what Telegram calls “true” end-to-end encryption settings. Telegram publicly advertises as of the time of this Affidavit that, even after reaching 1

billion users: “to this day, we have disclosed 0 bytes of user messages to third parties, including governments.”^[2]

Victim 4 also explained that she would get \$100 for every Medicaid recipient’s information she brought to KOMONASH. According to Victim 4, KOMONASH would then use the information of these recipients to bill Medicaid for services those recipients did not ever receive. REVA Health would include extra money in Victim 4’s paychecks for Victim 4 to use to pay the recipients she brought to the company \$150 per month. She said she was instructed to always pay her recipient “clients” with cash.

Victim 4 also stated that, despite receiving “income” for months from REVA Health or through REVA Health’s payroll, she did not actually ever provide any Medicaid services to any Medicaid recipients. According to Victim 4, sometimes some of her payments received from REVA Health or through a REVA Health payroll had to be “paid back” to KOMONASH. Victim 4 further stated her job title with REVA Health was “mental health worker,” but she did not provide any mental health services to Medicaid recipients while she was employed with REVA Health. Victim 4 was aware of KOMONASH and/or SAMPSON using her identity or name in connection with HSS billing by Helpful Housing. Victim 4 stated she was instructed to falsify notes so Helpful Housing could bill Medicaid for services that were not actually provided. Further, Victim 4 was aware of her information being used by REVA Health to bill Medicaid for ARMHS under her name, despite her never having received any bona fide services. Finally, Victim 4 believed SAMPSON was her “supervisor” at Helpful Housing, but Victim 4 never saw or spoke with her; just messaged her on her phone.

On February 25, 2026, a premises search warrant was executed by the BCA at, among other locations, REVA Autism in Brooklyn Center, Minnesota. Based on my observations at the time of the search warrant at REVA Autism, there were over one dozen children at the center when law enforcement officers arrived to execute the search warrant, and several children clients were checked out by their parents during the time of the search.

Another female victim (Victim 3) started working at one of the Commercial Sex Houses in or around 2025, when Victim 3 was exiting an abusive domestic relationship. After Victim 3 found her social security card that was previously missing, she told KOMONASH she no longer wanted to work at the Commercial Sex Houses and at that time, KOMONASH offered her a job as a “provider for kids” at the REVA Autism. According to Victim 3, she was paid \$22/hour to work between 8:30 a.m. and 4:30 p.m. every day at REVA Autism. She reported to KOMONASH, who continued to encourage Victim 3 to work at the Commercial Sex Houses and who set Victim 3’s hours of work. Victim 3 identified REEVES as the “owner” of REVA Autism, but Victim 3 only saw REEVES at monthly meetings for the company.

Based on my review of bank records for REVA Health, REVA Autism, and Helpful Housing, at least over \$500 thousand has been transferred directly from one of those entities’ business accounts to ELMI, REEVES, KOMONASH, or SAMPSON (or to another LLC or entity owned or controlled by one of those Co-Conspirators) since early 2025. Since that time, about at least three-quarters of the deposits or credits into those entities’ bank accounts came from DHS’s or from Managed Care Organizations’ Medicaid funds.

V. ELMI’S ADDITIONAL ROLES IN THE CO-CONSPIRATORS’ SCHEMES

Based on my review of communications in SAMPSON’s cell phone seized in connection with the February 25, 2026, warrants discussed above, I know that SAMPSON and ELMI are in regular communications regarding the business-side of the REVA entities. For example, on or about June 2, 2025, SAMPSON, using her phone number ending ‘3686, texted ELMI, using phone number ending ‘3207, “Can you put together a 1st quarter P&L for Reva asap?” ELMI responded, “Yes. For autism or Reva health?”

SAMPSON replied, “Reva Health.” Again, on or about July 11, 2025, SAMPSON texted ELMI, “Hey Sal, how much do we have coming in next week?” ELMI responded, “Sunday we will see exact dollar amount. Low end \$15-\$20k...”

Based on my review of communications in REEVES’s cell phone seized in connection with the February 25, 2026, warrants discussed above, I know that REEVES and ELMI are in regular communications about both commercial sex and fraud schemes. For example, on or about April 16, 2024, REEVES, using a number ending ‘3510 texted ELMI (using the above-referenced ‘3207 number), “What I tell you I’m always gonna make us money... I’m going to make us rich brawl real quick you don’t even know how many connections I’ve been putting together since I’ve been sitting back here. I’m smiling because I’m going to take over this whole state.” Also, on or about July 22, 2024, REEVES, using a number ending ‘3510 texted ELMI (using the above-referenced ‘3207 number), “Monica’s sounds closed for good. They got raided at gunpoint, and everyone brought in for questioning, Robert, the hoes, and the customers. All were released but Robert. I guess they were after him, ‘Robert’ isn’t his real name. He’s wanted for money laundering, 5-10 million back here in the states. He’s being extradited back here, so it’s [sic] sounds bleak for my favorite pension.” According to publicly available information, “Pension Monica” is a massage parlor in San Jose, Costa Rica that appears to provide commercial sex services and massages, and “pension” is sometimes used as a Spanish word to refer to a boarding house or parlor. Based on my review of REEVES’s and ELMI’s communications to date, both REEVES and ELMI have stated they have a house in Costa Rica. According to U.S. Customs and Border Protection records, ELMI has boarded eight different flights to Juan Santamaría International Airport in San Jose, Costa Rica since January 2024.

In or around 2024, REEVES and ELMI appear to communicate about getting healthcare-related “clients.” For example, on or about May 22, 2024, REEVES asked ELMI, “do we have United healthcare?” ELMI replied, “Yes.” REEVES responded, “Beautiful we have another client.” Again, on September 7, 2024, REEVES texted ELMI, “Yo, this is why our company is so undisciplined. The owner of the company [ELMI] is not even answering the phone or attending the damn meeting and on top of that is only two people that attend... because you run the shit and no one gives a fuck. Vic said this shit so embarrassing.” The following morning, ELMI texted REEVES an image of an index or list of over 50 names, over 45 of which were marked as “paid” with a green check mark. Of the over 50 names on this list, I have identified nearly the entirety of the individuals, except for three people, are Medicaid recipients and had services billed at REVA Health using their information.

Based on investigators’ reviews of bank and Secretary of State records, ELMI also regularly facilitated the Medicaid fraud scheme for REEVES’ Enterprise, including by taking the below steps.

On or about December 27, 2022, ELMI filed Articles of Incorporation for REVA Health with the Minnesota Secretary of State. ELMI was named as the sole organizer. ELMI also filed for renewal of this entity in April 2024.

During an on-site verification conducted by the Office of Inspector General for DHS in January 2024, ELMI was the “interviewee” present for the on-site visit. He represented himself to be a 50% owner of REVA Health, and K.A.D. as the qualified professional who would serve as REVA Health’s “clinical supervisor.” Based on my training and experience, and the training and experience of other investigators involved in this investigation, I understand that this on-site visit was a necessary precondition to REVA Health being able to bill for ARMHS. Also, based on the investigation to date, while K.A.D. is a licensed L.P. who was affiliated with REVA Health in 2023 according to DHS records, K.A.D. did not ever appear on REVA Health’s claims as having provided supervision of ARMHS that were reportedly provided by REVA Health and ultimately billed to Medicaid.

Furthermore, based on my and other investigators’ reviews of bank and business records related to the startup of REVA Health, ELMI obtained the seed money to create REVA Health. In addition, to obtain

that financing from Bridgewater Bank for the startup of REVA Health's operations, ELMI completed a "Beneficial Ownership" form. That form advised:

This document has been created to help the government fight financial crime, Federal regulation requires certain financial institutions to obtain, verify, and record information about the beneficial owners of Legal Entity customers. Legal Entities can be abused to disguise involvement in terrorist financing, money laundering, tax evasion, corruption, fraud, and other financial crimes. Requiring the disclosure of key individuals who own or control a Legal Entity (i.e. beneficial owners) helps law enforcement investigate and prosecute these crimes.

In this form, ELMI confirmed only he and REEVES owned "25% or more" of the ownership interests in REVA Health. ELMI secured a loan from Bridgewater Bank, in part, by representing he was a part-owner in a Minneapolis-based software company called Tavolo. Since 2024, approximately more than \$140 thousand has been transferred from a REVA-entity-business account to ELMI or to an account held by Tavolo.

Finally, ELMI's communications with REEVES, SAMPSON, and other Co-Conspirators demonstrate ELMI is aware of the unlawful nature of the Co-Conspirators' ventures. For example, on or about December 18, 2025, SAMPSON texted ELMI regarding an account belonging to REEVES. ELMI stated, "When you said to reverse the charge they shut down his card." SAMPSON responded, "That shouldn't of happened." ELMI replied, "I know he kept stressing the importance of this needs to be paid immediately. He threatened Abdi and me and said if you guys don't pay it." SAMPSON instructed, "Don't ever text that." ELMI replied, "Shit my bad ... call me ... when you get a chance."

VI. CONCLUSION AND INITIAL CALCULATION OF LOSS OF MEDICAID FUNDS

Although the investigation continues, investigators have identified the following general categories of claims through which Medicaid funds were wrongfully billed by REVA Health, REVA Autism, and/or Helpful Housing:

First, as discussed in more detail above in Section 4(C), Victim 4 did not provide any services for her "Medicaid clients" but rather sought her reported clients' permission to use their personal identifying information to support REVA Health's submission of false claims.

Second, according to Victim 4, she also never received ARMHS from REVA Health, but REVA Health billed Medicaid well over \$5,000 for ARMHS reportedly provided to Victim 4 in 2024 and 2025.

Third, several other victims of the sex trafficking organization, including Victim 6 and Victim 15, were reported by REVA Health as receiving mental health services during time periods when those victims also received wire or electronic cash transfers from REVA Health or the above-named Co-Conspirators. In my training and experience, when recipients of services are receiving payments directly from a healthcare entity that is claiming to provide those recipients with services, these payments are kickbacks to the recipients in order to induce them to receive services from the healthcare agency, or to allow the healthcare agency to bill for services in the recipient's name even though no services are being provided.

Fourth, as of the time of the filing of this affidavit, several Medicaid recipients told investigators they never received services from REVA Health or its affiliates and/or did not receive the Medicaid-covered services that REVA Health or its affiliates reported having provided them.

Fifth, REVA Health sometimes billed for ARMHS before any clinical supervisor—a necessary

perquisite for billing for such mental health services—was employed by REVA Health.

I reviewed claims for reimbursement of Medicaid funds submitted by REVA Health, REVA Autism, or Helpful Housing that fell into one or more of the above five categories to determine which, if any, of the above sorts of claims were paid by DHS or a Managed Care Organization (“MCO”) during the course of the Co-Conspirators’ schemes. Based on my preliminary analysis, the following losses, broken down by warrant date (or the date on which DHS or an MCO paid one of the above categories of claims), were incurred as a direct result of the above-listed improper categories of claims that REVA Health and its affiliates submitted for reimbursement:

Between July 9, 2025, and January 8, 2026, over \$60,000 in Medicaid funds were paid to REVA Health as a result of the above scheme.

Between January 8, 2025, and July 5, 2025, over \$100,000 in Medicaid funds were paid to REVA Health as a result of the above scheme.

And between September 10, 2024, and January 2, 2025, over \$35,00 in Medicaid funds were paid to REVA Health as a result of the above scheme.

Finally, REVA Health, in each of its claims for reimbursement for ARMHS provided to recipients, represented to DHS and/or the reimbursing MCO that there was a background studied clinical supervisor on staff reviewing and supervising each service provided. Based on my training and experience, the training and experience of other investigators involved in this investigation, and information provided by DHS, I know that REVA Health agreed to disclose to DHS its staff and supervisors who were providing Medicaid-covered ARMHS before providing such services to Medicaid recipients; and was required by State and Federal law to initiate background checks (or “background studies” as referred to in Minnesota Statutes) through DHS and to formally “affiliate” those staff or supervisors with REVA Health. During this investigation, DHS provided investigators with REVA Health’s and its affiliates’ notices, enrollment paperwork, and background study or affiliation requests related to these disclosure requirements.

According to DHS records, REVA Health never had a licensed professional qualified to supervise ARMHS affiliated with its company. Aside from REEVES and ELMI, REVA Health only ever disclosed to DHS or affiliated one other person with REVA Health (a drug and alcohol counselor who is not qualified to supervise ARMHS). As discussed above in Section 3, K.V. appeared on REVA Health’s billing documentation as a supervisor and is believed to have been on REVA Health’s payroll, but K.V. was never disclosed to DHS for a background check, despite REVA Health’s affirmative duty to do so. Nevertheless, REVA Autism submitted over 70 individuals for background studies so they could be affiliated with REVA Autism and their services could be billed through claims submitted by REVA Autism. Further, K.V. was employed more than full-time with multiple other providers at the same time K.V. was the sole source of “supervision” for the services REVA Health reported providing. As a result:

Between January 17, 2025, and January 24, 2025, REVA Health was reimbursed for over \$250.00 in ARMHS, representing it was qualified to complete those services, despite there being no clinical supervisor employed by or associated with REVA Health whatsoever.

Between July 16, 2024, and November 7, 2024, REVA Health was reimbursed for over \$35 thousand in ARMHS, representing it was qualified to complete those services, despite the only clinical supervisor associated with REVA Health was not disclosed to DHS for a background study and was employed more than full-time elsewhere.

Between November 9, 2024, and May 7, 2025, REVA Health was reimbursed for over \$35 thousand in ARMHS, representing it was qualified to complete those services, despite the only clinical

supervisor associated with REVA Health was not disclosed to DHS for a background study and was employed more than full-time elsewhere.

Between May 8, 2025, and November 6, 2025, REVA Health was reimbursed for over \$35 thousand in ARMHS, representing it was qualified to complete those services, despite the only clinical supervisor associated with REVA Health was not disclosed to DHS for a background study and was employed more than full-time elsewhere.

Between November 8, 2025, and May 7, 2026, REVA Health was reimbursed for over \$35 thousand in ARMHS, representing it was qualified to complete those services, despite the only clinical supervisor associated with REVA Health was not disclosed to DHS for a background study and was employed more than full-time elsewhere.

Based upon the above, there is probable cause to believe Salman Ahmed ELMI has aided and abetted in the violation of Minnesota criminal laws, including, but not limited to, Minnesota Statutes § 609.52, subd. 2(3)(iii) (Theft by False Representation) and § 609.52, subd. 2(4) (Theft by Swindle).

[1] As discussed throughout this Affidavit, REEVES, along with a currently unknown number of co-conspirators, coordinated prostitution and theft offenses between at least 2019 and 2026. REEVES and the other named co-conspirators referenced throughout this Affidavit have been charged in Hennepin County contemporaneous to the filing of this Affidavit with violations of M.S. §§ 609.322 Subd. 1a (2), (3) (promotion of prostitution and receipt of profit derived from prostitution). Any other presently uncharged co-conspirators are identified throughout this Affidavit by only their initials, and victims of the charged prostitution offenses are anonymized to protect the privacy of those individuals.

[2] TELEGRAM FAQ, “*Do you Process Data Requests?*” accessible at telegram.org/faq#q-what-are-your-thoughts-on-internet-privacy (last accessed on Aug. 2, 2026).

SIGNATURES AND APPROVALS

Complainant requests that Defendant, subject to bail or conditions of release, be:
(1) arrested or that other lawful steps be taken to obtain Defendant's appearance in court; or
(2) detained, if already in custody, pending further proceedings; and that said Defendant otherwise be dealt with according to law.

Complainant declares under penalty of perjury that everything stated in this document is true and correct. Minn. Stat. § 358.116; Minn. R. Crim. P. 2.01, subds. 1, 2.

Complainant

Karina Gilson
Investigator
445 Minnesota Street
Suite 1400
St. Paul, MN 55101

Electronically Signed:
08/13/2026 02:32 PM
Ramsey County, Minnesota

Being authorized to prosecute the offenses charged, I approve this complaint.

Prosecuting Attorney

Esther M. Soria
Assistant Attorney General
445 Minnesota Street
Suite 1400
St. Paul, MN 55101
(651) 296-3353

Electronically Signed:
08/13/2026 11:45 AM

FINDING OF PROBABLE CAUSE

From the above sworn facts, and any supporting affidavits or supplemental sworn testimony, I, the Issuing Officer, have determined that probable cause exists to support, subject to bail or conditions of release where applicable, Defendant's arrest or other lawful steps be taken to obtain Defendant's appearance in court, or Defendant's detention, if already in custody, pending further proceedings. Defendant is therefore charged with the above-stated offense(s).

☐ SUMMONS

THEREFORE YOU, THE DEFENDANT, ARE SUMMONED to appear as directed in the Notice of Hearing before the above-named court to answer this complaint.

IF YOU FAIL TO APPEAR in response to this SUMMONS, a WARRANT FOR YOUR ARREST shall be issued.

☒ WARRANT

To the Sheriff of the above-named county; or other person authorized to execute this warrant: I order, in the name of the State of Minnesota, that the Defendant be apprehended and arrested without delay and brought promptly before the court (if in session), and if not, before a Judge or Judicial Officer of such court without unnecessary delay, and in any event not later than 36 hours after the arrest or as soon as such Judge or Judicial Officer is available to be dealt with according to law.

☐ *Execute in MN Only*

☒ *Execute Nationwide*

☐ *Execute in Border States*

☒ *This warrant may be executed at any time of the day or night and on Sundays or legal holidays.*

☐ ORDER OF DETENTION

Since the Defendant is already in custody, I order, subject to bail or conditions of release, that the Defendant continue to be detained pending further proceedings.

Bail: \$1,000,000.00

Conditions of Release:

This complaint, duly subscribed and sworn to or signed under penalty of perjury, is issued by the undersigned Judicial Officer as of the following date: August 13, 2026.

Judicial Officer

Andrew Gordon
judge

Electronically Signed: 08/13/2026 02:39 PM

Sworn testimony has been given before the Judicial Officer by the following witnesses:

COUNTY OF RAMSEY
STATE OF MINNESOTA

State of Minnesota

Plaintiff

vs.

Salman Ahmed Elmi

Defendant

LAW ENFORCEMENT OFFICER RETURN OF SERVICE
I hereby Certify and Return that I have served a copy of this Warrant upon the Defendant herein named.

Signature of Authorized Service Agent:

DEFENDANT FACT SHEET

Name: Salman Ahmed Elmi
DOB: 12/30/1995
Address: 470 Lexington Parkway
#516
Saint Paul, MN 55105

Alias Names/DOB:

SID:

Height:

Weight:

Eye Color:

Hair Color:

Gender:

Race:

Fingerprints Required per Statute: Yes

Fingerprint match to Criminal History Record: No

Driver's License #:

Alcohol Concentration:

STATUTE AND OFFENSE GRID

Cnt Nbr	Statute Type	Offense Date(s)	Statute Nbrs and Descriptions	Offense Level	MOC	GOC	Controlling Agencies	Case Numbers
1	Charge	7/9/2025	609.52.2(a)(4) Theft-By Swindle	Felony	U0169	X	MN062015A	20260017
	Penalty	7/9/2025	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U0169	X	MN062015A	20260017
2	Charge	1/8/2025	609.52.2(a)(4) Theft-By Swindle	Felony	U0169	X	MN062015A	20260017
	Penalty	1/8/2025	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U0169	X	MN062015A	20260017
3	Charge	9/10/2024	609.52.2(a)(4) Theft-By Swindle	Felony	U0169	X	MN062015A	20260017
	Penalty	9/10/2024	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U0169	X	MN062015A	20260017
4	Charge	1/17/2025	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1050	X	MN062015A	20260017
	Penalty	1/17/2025	609.52.3(3)(d)(iv) Theft - Value \$1000 or less - Public funds	Felony	U1050	X	MN062015A	20260017
5	Charge	7/16/2024	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1051	X	MN062015A	20260017
	Penalty	7/16/2024	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U1051	X	MN062015A	20260017
6	Charge	11/9/2024	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1051	X	MN062015A	20260017
	Penalty	11/9/2024	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U1051	X	MN062015A	20260017
7	Charge	5/8/2025	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1051	X	MN062015A	20260017
	Penalty	5/8/2025	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U1051	X	MN062015A	20260017
8	Charge	11/8/2025	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1051	X	MN062015A	20260017
	Penalty	11/8/2025	609.52.3(1) Theft - Firearm or property value over \$35,000	Felony	U1051	X	MN062015A	20260017