Filed in District Court
State of Minnesota
9/28/2026

State of Minnesota
County of Ramsey

District Court
2nd Judicial District

Prosecutor File No. 33.HJ27.0262
Court File No. 62-CR-26-6931

State of Minnesota,

Plaintiff,

vs.

PETER JASON MEILAHN DOB: 05/01/1976

607 Leicester Avenue
Duluth, MN 55803-2120

Defendant.

COMPLAINT

Warrant

The Complainant submits this complaint to the Court and states that there is probable cause to believe Defendant committed the following offense(s):

COUNT I

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 09/18/2025 to 03/16/2026

Control #(ICR#): 20240023

Charge Description: On or about warrant dates September 18, 2025 through March 16, 2026, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to HealthPartners, Hennepin Healthcare, and the Minnesota Department of Human Services who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT II

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both
Offense Level: Felony

Offense Date (on or about): 03/11/2025 to 09/09/2025

Control #(ICR#): 20240023

Charge Description: On or about warrant dates March 11, 2025 through September 9, 2025, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, Hennepin Healthcare, and the Minnesota Department of Human Services who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT III

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 09/05/2024 to 02/27/2025

Control #(ICR#): 20240023

Charge Description: On or about warrant dates September 5, 2024 through February 27, 2025, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Hennepin Healthcare and the Minnesota Department of Human Services who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT IV

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 02/27/2024 to 08/13/2024

Control #(ICR#): 20240023

Charge Description: On or about warrant dates February 27, 2024 through August 13, 2024, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Hennepin Healthcare and the Minnesota Department of Human Services who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT V

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 08/14/2023 to 02/13/2024

Control #(ICR#): 20240023

Charge Description: On or about warrant dates August 14, 2023 through February 13, 2024, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT VI

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 02/13/2023 to 08/11/2023

Control #(ICR#): 20240023

Charge Description: On or about warrant dates February 13, 2023 through August 11, 2023, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT VII

Filed in District Court
State of Minnesota
9/28/2026

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 08/12/2022 to 02/10/2023

Control #(ICR#): 20240023

Charge Description: On or about warrant dates August 12, 2022 through February 10, 2023, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT VIII

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 02/15/2022 to 08/05/2022

Control #(ICR#): 20240023

Charge Description: On or about warrant dates February 15, 2022 through August 5, 2022, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT IX

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 07/28/2021 to 01/26/2022

Control #(ICR#): 20240023

Charge Description: On or about warrant dates July 28, 2021 through January 26, 2022, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT X

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 01/25/2021 to 07/23/2021

Control #(ICR#): 20240023

Charge Description: On or about warrant dates January 25, 2021 through July 23, 2021, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, Hennepin Healthcare, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT XI

Charge: Theft by False Representation (Over $35,000)
Minnesota Statute: 609.52.2(a)(3)(iii), with reference to: 609.52.3(1)
Maximum Sentence: Imprisonment of not more than 20 years or payment of a fine of not more than $100,000 or both.
Offense Level: Felony

Offense Date (on or about): 10/01/2020 to 01/22/2021

Control #(ICR#): 20240023

Charge Description: On or about warrant dates October 1, 2020 through January 22, 2021, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), deceived a third person with a false representation which was known to be false, made with intent to defraud, and which did defraud the person to whom it was made, and obtained for himself or another over $35,000, through the preparation or filing of a claim for reimbursement, a rate application, or cost report used to establish a rate or claim for payment for medical care provided to a recipient of medical assistance under chapter 256B, which intentionally and falsely stated the costs of or actual services provided by a vendor of medical care, to wit: Defendant submitted or caused another to submit claims on his behalf that he knew were ineligible for reimbursement. The fraudulent claims were submitted to Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare who, in reliance on those claims, combined, gave up possession of over $35,000.

COUNT XII

Charge: Identity Theft (Eight or More Victims)
Minnesota Statute: 609.527.2, with reference to: 609.527.3(5), 609.52.3(1)
Maximum Sentence: Imprisonment of no more than 20 years, or payment of a fine of no more than $100,000, or both.
Offense Level: Felony

Offense Date (on or about): 10/07/2021 to 03/16/2026

Control #(ICR#): 20240023

Charge Description: On or about warrant dates October 7, 2021 through March 16, 2026, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), intentionally transferred, possessed, or used an identity that was not his own, with the intent to commit, aid, or abet unlawful activity, to wit: Defendant used the identities of more than 8 Medicaid recipients to submit or cause another to submit claims on his behalf that he knew were ineligible for reimbursement.

COUNT XIII

Charge: Identity Theft (Over $35,000)
Minnesota Statute: 609.527.2, with reference to: 609.527.3(5), 609.52.3(1)
Maximum Sentence: Imprisonment of no more than 20 years, or payment of a fine of no more than $100,000, or both.
Offense Level: Felony

Offense Date (on or about): 10/07/2021 to 03/16/2026

Control #(ICR#): 20240023

Charge Description: On or about warrant dates October 7, 2021 through March 16, 2026, in Ramsey County, State of Minnesota, Defendant Peter Jason Meilahn (DOB 5/1/1976), intentionally transferred, possessed, or used an identity that was not his own, with the intent to commit, aid, or abet unlawful activity, to wit: Defendant used the identities of Medicaid recipients to submit or cause another to submit claims on his behalf that he knew were ineligible for reimbursement and the value of the fraudulently submitted claims was over $35,000.

STATEMENT OF PROBABLE CAUSE

The Complainant states that the following facts establish probable cause:

Your affiant, Holly Phillips, is an investigator with the Medicaid Fraud Control Unit (MFCU) of the Minnesota Attorney General's Office. As an investigator for the MFCU, I investigate allegations of fraud committed by health care providers enrolled in the Minnesota Medical Assistance (Medicaid) program. In this capacity, I investigated Peter Jason Meilahn (MEILAHN), who conducted business as Individual Services Limited Liability Company (Individual Services) and worked as a non-employee contractor with Franklin Family Services LLC (Franklin Family) to provide psychotherapy and behavioral health services. Through this investigation, I discovered that MEILAHN submitted claims for Medicaid reimbursement for services he did not provide and used the identities of Medicaid recipients to submit or cause another to submit claims on his behalf that he knew were ineligible for Medicaid reimbursement. The value of the fraudulently submitted claims exceeds $2,250,000.00.

I. The Medicaid Program

The Medicaid program provides medical care and services to Minnesotans who meet income and other eligibility requirements (recipients). The Minnesota Department of Human Services (DHS) administers the Medicaid program and is located in St. Paul. It contracts with health care providers (providers) to furnish health care services to Medicaid recipients. The Medicaid program is jointly funded by the State of Minnesota and the Federal government.

In the fee for service program, providers submit claims for Medicaid reimbursement directly to DHS for services they provide to the recipients. In the managed care program, recipients receive their health insurance through a managed care organization (MCO) such as Blue Cross and Blue Shield (BCBS), HealthPartners, Hennepin Healthcare, or UCare, which contract with DHS and receive funding from the Medicaid program for recipients' health care. Providers of services to a Medicaid recipient under an MCO contract submit claims for Medicaid reimbursement to the MCO, and the MCO pays the providers with funds it receives from DHS and the Medicaid program.

When an individual enrolls as a Medicaid provider, she or he is given a unique provider ID number (NPI number), which is used to submit claims for reimbursement for all services delivered by the individual. Medicaid providers are required by law to keep documentation relating to services provided for five years. The provider must keep this documentation even if they are terminated from the Medicaid program or if their business ceases operations. This documentation includes, but is not limited to, provider enrollment documents, appointment books, financial records, claims submission records, prior authorizations, patient assessments, progress notes, and other documentation supporting services provided to a recipient.

The Medicaid program covers qualified psychotherapy services. Psychotherapy services include a variety of approaches for treating mental health issues. Psychotherapy services may be provided by several different providers, including a licensed professional clinical counselor (LPCC), a licensed psychologist, a psychiatrist, and a licensed marriage and family therapist. These providers enroll with DHS and MCOs and receive an individual provider number for submission of claims for Medicaid reimbursement.

Psychotherapy services may be provided in an individual, group, or family setting; the reimbursement rate to the provider differs depending on the setting in which the services are provided. Before the recipient is eligible for mental health services, a recipient must undergo a diagnostic assessment, which evaluates the recipient's mental health. When a psychotherapy provider sees a recipient for the first time, the provider must also develop an individualized treatment plan (ITP). The ITP must have measurable goals and objectives describing how psychotherapy will be used to treat the recipient's mental health. Providers must then document in progress notes the psychotherapy services provided to the recipient. Progress notes include the date of service, type of service, start and end time of the service, scope of service provided, recipient's progress as it relates to the recipient's ITP, and other details about the services provided during the session. If a service is not documented on a progress note, it is not eligible for reimbursement by DHS and MCOs. DHS and the MCOs have parallel rules about the eligibility of services for reimbursement, meaning that if a service provided to a Medicaid recipient is not eligible for payment from the DHS, it will also not be eligible for payment from the MCO.

When reimbursing claims for services provided, DHS and MCOs issue "warrants" for payments to agencies like Individual Services and Franklin Family.

II. The MEILAHN Investigation

A. UCare Referral

MFCU received a referral from UCare for a credible allegation of fraud related to provider MEILAHN and agency Individual Services. UCare's referral stated that a member left a complaint on UCare's fraud hotline advising that MEILAHN had been fraudulently billing UCare since January 2023. The member advised that he had a short phone conversation with MEILAHN once in January 2023 and MEILAHN had been billing UCare for additional dates of service that he did not receive. UCare's data review of nearly 2,000 claims for psychotherapy treatment submitted by MEILAHN revealed that 99% of the claims submitted from January 1, 2023 to August 1, 2023 exceeded 24 hours per date of service based on service units claimed. UCare interviewed three members who all stated they had not seen MEILAHN in 2023. This included a family of seven who MEILAHN had separately submitted claims for psychotherapy services and travel time.

After reviewing UCare's investigation materials, I conducted my own investigation into MEILAHN. I began by looking into his professional background and the agencies with whom he was affiliated. During my investigation into MEILAHN, I learned that he received his LPCC from the Minnesota Board of Behavioral Health on May 1, 2019. This licensure expired on April 30, 2026. MEILAHN registered a business named "individual services" with the Minnesota Secretary of State (SOS) on August 10, 2019, and the principal place of business was listed as 114 West Superior Street, Duluth, MN 55803. The business administratively expired on February 9, 2021, and is listed as inactive. On November 24, 2023, MEILAHN registered Individual Services LC, with a listed home office address of 30 N Gould St., Sheridan, WY 82801 and a registered office address of 607 Leicester Ave, Duluth, MN 55803. This business filing was revoked on January 7, 2025, and is listed as inactive.

MEILAHN was approved as an enrolled Medicaid provider in July 2019. DHS enrollment documents indicate on December 6, 2019, MEILAHN affiliated Individual Services LC with Franklin Family, which was located at 5009 Excelsior Blvd., St Louis Park, MN 55416. BCBS, Hennepin Health, and UCare had this address for MEILAHN's practice. This same address was reflected at the federal government's U.S. Centers for Medicare & Medicaid Services website. The only address update after MEILAHN left Franklin Family in November 2023 was in 2024 when BCBS added the Duluth address.

B. MFCU Investigation

MFCU broadened the timeframe of the investigation to six years and found 468 days in which MEILAHN submitted claims for Medicaid reimbursement for psychotherapy treatment that exceeded 24 hours per date of service based on service units claimed. MEILAHN's submitted claims for reimbursement indicate he provided psychotherapy services in office, at the recipients' homes, and via telehealth. During the investigation, MFCU spoke with several recipients who stated they attended between a single session and up to four sessions with MEILAHN before they discontinued services. A review of the claims for reimbursement of these recipients revealed that MEILAHN continued to submit claims for services he purported to provide to these recipients for up to four years after the recipients discontinued services. Some recipients stated they never received any services from MEILAHN despite MEILAHN submitting claims for reimbursement for services provided to them for years.

During the investigation, the MFCU conducted interviews with 19 individuals who provided information about 26 recipients. Some of the individuals were parents of children who were recipients. The 19 individuals advised that they were unaware that MEILAHN had submitted claims for Medicaid reimbursement for services for years between 2020 to 2025.

Joan Hasper, Franklin Family's owner, advised that MEILAHN was an independent practitioner at Franklin Family. Hasper advised that as a master's level licensed psychologist, she offered any licensed therapist consultation in Franklin Family's billing system, if they ask. Franklin Family used Empathic, an electronic health record and practice management system, for its billing (claims submission). Hasper advised there was no signed contract with MEILAHN regarding his work or his billing and that their financial arrangement was that she charged MEILAHN 30% of the amount of MEILAHN's reimbursed claims paid to Franklin Family to cover office space, office supplies, internet access, and use of Empathic software for claims submission. Hasper advised that the last claim for reimbursement MEILAHN submitted in Empathic through Franklin Family was November 3, 2023. Hasper advised that Franklin Family provided MEILAHN with 1099 documents and provided copies of the 1099-NEC forms issued to MEILAHN from 2020 through 2023. The non-employee compensation amounts listed on the forms are: 2020 - $180,024.60; 2021 - $138,279.29; 2022 - $120,538.24; and 2023 - $110,919,22.

MEILAHN opened accounts for Individual Services and himself at several financial institutions, including U.S. Bank and Members Cooperative Credit Union (MCCU). Payments from Franklin Family were made both via check and directly deposited into accounts at the financial institutions. Payments to MEILAHN from DHS were made via check payable to Individual Services. The back side of the checks from DHS bear MEILAHN's signature and indicate that they were cashed at MCCU. Responses to search warrants executed on U.S. Bank and MCCU reveal that MEILAHN transferred funds from these accounts to law firms, several non-bank financial technology companies, and dozens of website building and artificial intelligence companies.

In addition to submitting claims for reimbursement for recipients with whom MEILAHN had minimal contact, he appears to have used his access to Empathic provided through Franklin Family to obtain identifying information about additional recipients that he used to submit claims for Medicaid reimbursement.

In total, between working as a contractor at Franklin Family from 2019 through 2023 and in his own practice at Individual Services from 2019 through 2026, MEILAHN submitted over 27,400 fraudulent claims and obtained over $2,250,000 through his theft by false representation and identity theft, as detailed below.

III. MEILAHN'S Fraud

A. Theft by False Representation

I found 27,430 instances where MEILAHN submitted claims for psychotherapy services that were not provided. I determined the services were not provided because the recipient or the recipient's family member stated that MEILAHN did not provide services as claimed and during the applicable time period.

Some stated the recipient never had follow-up sessions with MEILAHN after the first couple of sessions, and others stated the recipient never had a session with MEILAHN at all.

Nearly all recipients are designated as having a diagnosis of General Anxiety Disorder. MEILAHN used the following Current Procedural Terminology (CPT) Codes for the services he purported to provide:
90837 PSYTX 45 min 45 minutes
90834 Psychotherapy 60 min w/PT
90847 Family Psychotherapy (w/ PT Present)
H0046 Mental Health Service, nos
90853 Group Psychology – Individual Services
90791 Psych Diagnostic Evaluation – Franklin Family Services

1. Franklin Family

During the investigation, I interviewed five individuals related to psychotherapy services MEILAHN purported to provide through Franklin Family. I learned that these 5 recipients did not receive services as MEILAHN claimed. Some specific examples are:

- In my interview with Joan Hasper, owner of Franklin Family, Hasper stated she received two or three complaints about MEILAHN "overbilling" recipients through HealthPartners. Hasper stated MEILAHN had set up automatic billing in the Empathic system despite not having provided the services. Hasper also said she was aware of a few times in which MEILAHN did not show up for appointments with recipients.

- HealthPartners investigated MEILAHN for claims for services to recipient T.K. from October 5, 2020 through August 14, 2023 totaling over $26,000. In my interview with T.K., he stated that he had only one or two sessions with MEILAHN. T.K. advised that he traveled for work and often was not in Minnesota during that time frame. HealthPartners referred its investigation to DHS after MEILAHN was terminated as a provider in the Medicaid program.

- L.S., a licensed acupuncturist, stated she worked out of the same office space as MEILAHN in Duluth in 2021 and had one biofeedback session with him. She was surprised to learn that MEILAHN submitted claims from January 2, 2021 through October 26, 2023 for services he did not provide that totaled over $46,000.

- T.Ke. and her son B.J. had a single session of telehealth services with MEILAHN. Claims for Medicaid reimbursement were submitted for purported services to T.Ke. and B.J. from April 7, 2020 through September 19, 2020 totaling over $39,000.

2. Individual Services

During the investigation, I obtained and reviewed handwritten notes that include purported recipients, service dates, and billing units with directions to bill for them that were sent via a fax number and email address associated with MEILAHN to The Psych Biller.

Ten individuals related to psychotherapy services MEILAHN purported to provide for 15 recipients through Individual Services. I learned that these 15 recipients did not receive services as MEILAHN claimed. Some specific examples are:

- In anticipation of her seven children seeing MEILAHN for psychotherapy services, J. B. provided MEILAHN with copies of the children's UCare insurance cards and dates of birth via email. None of the children ever started services with MEILAHN. However, MEILAHN submitted claims for Medicaid reimbursement for the seven children from January 2021 to October 2023 and received over $150,000 for services that were not provided. After informing J.B. that MEILAHN had submitted claims for services during that timeframe, J.B. stated, “No way. That is why I am trying to give you all this information because when I talked to someone [UCare investigator], they said did you your kids receive services from him [MEILAHN]. No, definitely not!”

- Claims for psychotherapy were submitted for S. W.’s son B.M. from January 8, 2020 to July 12, 2024, totaling over $50,000. When advised that MEILAHN had submitted claims for services for her son during that timeframe, S.W. stated, “No, absolutely not.” S.W. stated MEILAHN came to the house once or twice and she spoke to him on the phone, but her son did not even see him for a full year because the services were not working.

- MEILAHN submitted claims for psychotherapy for P.K.’s daughter, E.K., from January 24, 2022 to October 4, 2023, totaling of over $35,000. P.K. advised that E.K. saw MEILAHN three or four visits but not for the three years he had billed for. E.K. moved to Montana in the winter of 2021, subsequently moved to Wisconsin, and had not lived in Minnesota since 2021. P.K. recalled not receiving a bill for the services MEILAHN provided during the three or four visits and found it weird. P.K. shared that other members of her church went to MEILAHN as well and found it odd they never received a bill for his services either.

3. No Documentation to Support Submitted Claims for Reimbursement

For a therapy service to be eligible for reimbursement by the Medicaid program, there must be a progress note to support the service rendered. MEILAHN’s submitted claims for 117 recipients lacked required supporting documentation at both Franklin Family and Individual Services. MFCU sent several letters to MEILAHN’s business and home addresses requesting he provide documentation related to the Medicaid claims he submitted but received no response from him. MFCU notified DHS of the lack of access to documents as part of this investigation. DHS requested documents from MEILAHN as required for participation as a provider in the Medicaid program. MEILAHN failed to provide the required documents to DHS, and DHS terminated MEILAHN from the Medicaid program on January 3, 2026.

B. Identity Theft

Of the 117 recipients MEILAHN claimed to provide psychotherapy services to where services were not provided, I determined that 15 of the recipients never had a single session with MEILAHN. I conducted interviews with eight recipients who advised they had not provided MEILAHN with their insurance information. Some specific examples are:

- MEILAHN submitted claims for psychotherapy services purportedly provided to T.C. from November 16, 2020 to October 3, 2023, totaling over $35,000. T.C. stated she had never heard of MEILAHN and had not received any psychotherapy in the previous five years. T.C. was very surprised to find out her information had been used for billing and is familiar with behavioral health because she works as a mental health advocate.

- MEILAHN submitted claims for psychotherapy services provided to C.D.’s sons I.D. and W.D. from July 22, 2019 to June 28, 2024, for a combined total of over $127,000. When asked if either I.D. or W.D. received biofeedback from MEILAHN. C.D. stated, “No, never.” C.D. advised that her son Wo.D. had received services from Franklin Family a decade prior but that neither I.D. nor W.D. had ever received services from MEILAHN.

- Recipient R.W. advised that he had received services from Franklin Family in 2021 and 2022 but was not seen by MEILAHN.

- M.R. had attended one session with a female provider at Franklin Family and never went back. She had never heard of MEILAHN.

- Similarly, recipients S.T., R.O., and L.S. advised that they had never heard of MEILAHN or Franklin Family, but all had claims submitted purporting services provided by MEILAHN.

- Regarding the situation involving J.B.'s seven children described above, documents obtained by UCare as part of its investigation into MEILAHN included fabricated documents detailing a significant and traumatizing situation the family endured that were likely constructed from therapy sessions he conducted with the father and stories that occurred in the media.

- Regarding the situation involving recipient T.K., who had seen MEILAHN for a single visit, documents obtained as part of HealthPartners investigation into MEILAHN included fabricated documents detailing significant trauma and a suicide attempt.

In total, the recipients I interviewed who confirmed they never received services from MEILAHN totaled over $740,000.

CONCLUSION

Between approximately October 2019 and March 2025, MEILAHN engaged in an extensive plan to defraud the Medicaid program. Through Individual Services and Franklin Family, MEILAHN submitted or directed the submission of claims for services that were not eligible for reimbursement because they were not provided at all or were not provided in accordance with Minnesota law. MEILAHN used vulnerable individuals who qualified as Medicaid recipients to falsely report that psychotherapy services were being provided when they were not. Each claim that MFCU investigators learned was a crime is listed on an Excel spreadsheet referred to as the charging spreadsheet. The charging spreadsheet includes notes of the reason(s) why each claim line on the spreadsheet was determined to be false; in some instances, a claim was false for multiple separate reasons. There are over 27,400 individual claims that comprise the overall totals in this Complaint. The spreadsheet detailing each fraudulent claim shows that Medicaid paid over $2,250,000 to MEILAHN based upon the fraudulent claims that MEILAHN submitted or directed to be submitted. Aggregated into six-month charging periods by warrant date (the date the claim was paid), MEILAHN caused the Medicaid program to overpay as follows:

Count 1 - Between September 18, 2025 and March 16, 2026, HealthPartners, Hennepin Healthcare, and the Minnesota Department of Human Services, combined, gave up possession of over $35,000.

Count 2 – Between March 11, 2025 and September 9, 2025, Blue Cross and Blue Shield, Hennepin Healthcare, and the Minnesota Department of Human Services, combined, gave up possession of over $35,000.

Count 3 – Between September 5, 2024 and February 27, 2025, Hennepin Healthcare and the Minnesota Department of Human Services, combined, gave up possession of over $35,000.

Count 4 – Between February 27, 2024 and August 13, 2024, Hennepin Healthcare and the Minnesota Department of Human Services, combined, gave up possession of over $35,000.

Count 5 – Between August 14, 2023 and February 13, 2024, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 6 – Between February 13, 2023 and August 11, 2023, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 7 – Between August 12, 2022 and February 10, 2023, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 8 – Between February 15, 2022 and August 5, 2022, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 9 – Between July 28, 2021 and January 26, 2022, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 10 – Between January 25, 2021 and July 23, 2021, Blue Cross and Blue Shield, HealthPartners, Hennepin Healthcare, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 11 – Between October 1, 2020 and January 22, 2021, Blue Cross and Blue Shield, HealthPartners, the Minnesota Department of Human Services, and UCare, combined, gave up possession of over $35,000.

Count 12 – Between October 7, 2021 and March 16, 2026, MEILAHN used the identities of more than 8 Medicaid recipients to submit or cause another to submit claims on his behalf that he knew were ineligible for reimbursement.

Count 13 – Between October 7, 2021 and March 16, 2026, MEILAHN used the identities of Medicaid recipients to submit or cause another to submit claims on his behalf that he knew were ineligible for reimbursement and the value of the fraudulently submitted claims was over $35,000.

Filed in District Court
State of Minnesota
9/28/2026

SIGNATURES AND APPROVALS

Complainant requests that Defendant, subject to bail or conditions of release, be:
(1) arrested or that other lawful steps be taken to obtain Defendant's appearance in court; or
(2) detained, if already in custody, pending further proceedings; and that said Defendant otherwise be dealt with according to law.

Complainant declares under penalty of perjury that everything stated in this document is true and correct. Minn. Stat. § 358.116; Minn. R. Crim. P. 2.01, subds. 1, 2.

Complainant	Holly Phillips Investigator 445 Minnesota Street Suite 1400 St. Paul, MN 55101	Electronically Signed: 09/25/2026 03:55 PM St Louis County, Minnesota

Being authorized to prosecute the offenses charged, I approve this complaint.

Prosecuting Attorney	Toni Lee 445 Minnesota Street Suite 1400 St. Paul, MN 55101 (651) 296-3353	Electronically Signed: 09/25/2026 03:31 PM

Filed in District Court
State of Minnesota
9/28/2026

FINDING OF PROBABLE CAUSE

From the above sworn facts, and any supporting affidavits or supplemental sworn testimony, I, the Issuing Officer, have determined that probable cause exists to support, subject to bail or conditions of release where applicable, Defendant's arrest or other lawful steps be taken to obtain Defendant's appearance in court, or Defendant's detention, if already in custody, pending further proceedings. Defendant is therefore charged with the above-stated offense(s).

☐ SUMMONS

THEREFORE YOU, THE DEFENDANT, ARE SUMMONED to appear as directed in the Notice of Hearing before the above-named court to answer this complaint.

IF YOU FAIL TO APPEAR in response to this SUMMONS, a WARRANT FOR YOUR ARREST shall be issued.

☒ WARRANT

To the Sheriff of the above-named county; or other person authorized to execute this warrant: I order, in the name of the State of Minnesota, that the Defendant be apprehended and arrested without delay and brought promptly before the court (if in session), and if not, before a Judge or Judicial Officer of such court without unnecessary delay, and in any event not later than 36 hours after the arrest or as soon as such Judge or Judicial Officer is available to be dealt with according to law.

☐ ***Execute in MN Only*** ☐ ***Execute Nationwide*** ☐ ***Execute in Border States***

☐ ORDER OF DETENTION

Since the Defendant is already in custody, I order, subject to bail or conditions of release, that the Defendant continue to be detained pending further proceedings.

Bail: $
Conditions of Release:

This complaint, duly subscribed and sworn to or signed under penalty of perjury, is issued by the undersigned Judicial Officer as of the following date: September 25, 2026.

Judicial Officer Timothy Mulrooney
Judge
Electronically Signed: 09/25/2026 04:14 PM

Sworn testimony has been given before the Judicial Officer by the following witnesses:

COUNTY OF RAMSEY
STATE OF MINNESOTA

State of Minnesota
Plaintiff
vs.
Peter Jason Meilahn
Defendant

LAW ENFORCEMENT OFFICER RETURN OF SERVICE
I hereby Certify and Return that I have served a copy of this Warrant upon the Defendant herein named.

Signature of Authorized Service Agent:

DEFENDANT FACT SHEET

Filed in District Court
State of Minnesota
9/28/2026

Name:	Peter Jason Meilahn
DOB:	05/01/1976
Address:	607 Leicester Avenue Duluth, MN 55803-2120
Alias Names/DOB:	
SID:	
Height:	
Weight:	
Eye Color:	
Hair Color:	
Gender:	
Race:	
Fingerprints Required per Statute:	Yes
Fingerprint match to Criminal History Record:	No
Driver's License #:	
Case Scheduling Information:	Note: This case is being prosecuted by the Minnesota Attorney General's Office.
Alcohol Concentration:	

STATUTE AND OFFENSE GRID

Filed in District Court
State of Minnesota
9/28/2026

Cnt Nbr	Statute Type	Offense Date(s)	Statute Nbrs and Descriptions	Offense Level	MOC	GOC	Controlling Agencies	Case Numbers
1	Charge	9/18/2025	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	9/18/2025	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
2	Charge	3/11/2025	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	3/11/2025	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
3	Charge	9/5/2024	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	9/5/2024	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
4	Charge	2/27/2024	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	2/27/2024	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
5	Charge	8/14/2023	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	8/14/2023	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
6	Charge	2/13/2023	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	2/13/2023	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
7	Charge	8/12/2022	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	8/12/2022	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
8	Charge	2/15/2022	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	2/15/2022	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
9	Charge	7/28/2021	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	7/28/2021	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
10	Charge	1/25/2021	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	1/25/2021	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
11	Charge	10/1/2020	609.52.2(a)(3)(iii) Theft-Medical costs	Felony	U1059		MN062015A	20240023
	Penalty	10/1/2020	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1059		MN062015A	20240023
12	Charge	10/7/2021	609.527.2	Felony	U173O		MN062015A	20240023

			Identity Theft-Transfers/Possesses/Uses Identity of Other Person				
	Penalty	10/7/2021	609.527.3(5) Identity Theft-Eight or More Direct Victims/Combined Loss Greater Than $35,000	Felony	U173O	MN062015A	20240023
	Penalty	10/7/2021	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U173O	MN062015A	20240023
13	Charge	10/7/2021	609.527.2 Identity Theft-Transfers/Possesses/Uses Identity of Other Person	Felony	U1739	MN062015A	20240023
	Penalty	10/7/2021	609.527.3(5) Identity Theft-Eight or More Direct Victims/Combined Loss Greater Than $35,000	Felony	U1739	MN062015A	20240023
	Penalty	10/7/2021	609.52.3(1) Theft - Firearm or property value over $35,000	Felony	U1739	MN062015A	20240023